Scaling Relationship for NO₂ Pollution and Urban Population Size: A Satellite Perspective

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ABSTRACT: Concern is growing about the effects of urbanization on air pollution and health. Nitrogen dioxide (NO₂) released primarily from combustion processes, such as traffic, is a short-lived atmospheric pollutant that serves as an air-quality indicator and is itself a health concern. We derive a global distribution of ground-level NO₂ concentrations from tropospheric NO₂ columns retrieved from the Ozone Monitoring Instrument (OMI). Local scaling factors from a three-dimensional chemistry-transport model (GEOS-Chem) are used to relate the OMI NO₂ columns to ground-level concentrations. The OMI-derived surface NO₂ data are significantly correlated (r = 0.69) with in situ surface measurements. We examine how the OMI-derived ground-level NO₂ concentrations, OMI NO₂ columns, and bottom-up NOₓ emission inventories relate to urban population. Emission hot spots, such as power plants, are excluded to focus on urban relationships. The correlation of surface NO₂ with population is significant for the three countries and one continent examined here: United States (r = 0.71), Europe (r = 0.67), China (r = 0.69), and India (r = 0.59). Urban NO₂ pollution, like other urban properties, is a power law scaling function of the population size: NO₂ concentration increases proportional to population raised to an exponent. The value of the exponent varies by region from 0.36 for India to 0.66 for China, reflecting regional differences in industrial development and per capita emissions. It has been generally established that energy efficiency increases and, therefore, per capita NOₓ emissions decrease with urban population; here, we show how outdoor ambient NO₂ concentrations depend upon urban population in different global regions.

1. INTRODUCTION

More than half of the world’s population now lives in cities, with the number of urban dwellers and percentage of total population living in urban areas predicted to rise rapidly in the coming decades. Cities consume large quantities of energy and materials that can generate severe ambient air pollution, which is responsible for millions of annual excess deaths worldwide; therefore, concern is growing about the effects of global urbanization on health because of air-quality degradation. Differences exist in per capita emissions of air pollutants between rural and urban areas as well as between developing and developed countries because of differences in energy consumption rates and energy production infrastructure. However, only very limited quantitative information exists regarding how ambient pollutant concentrations relate to urban population within a given country and how that relationship varies between countries. Our goal in this paper is to use a global data set of ambient air pollutant concentrations to investigate this relationship. To our knowledge, this is the first systematic, observation-based, quantitative investigation of the dependence of ambient air pollutant concentration on urban population on a global scale.

Nitrogen dioxide (NO₂) is an air-quality indicator of combustion emissions that is associated with respiratory mortality and morbidity. Furthermore, nitrogen oxides (NOₓ = NO₂ + NO) contribute to the formation of fine particulate matter (PM₂.₅) and ozone (O₃), both of which are harmful to human health and the environment. The World Health Organization (WHO) provides air-quality guidelines for major air pollutants, including NO₂, for protecting public health from adverse effects of environmental pollutants. Our focus in this paper is the global data set of NO₂ concentrations that is available from satellite measurements.

Short-lived air pollutants of anthropogenic origin, such as NOₓ, are primarily confined close to combustion source regions and, therefore, can be used to investigate how air pollution...
exposure and pollutant emissions relate to urban population. A reliable quantitative analysis of the global relationships between NO$_2$ and population requires a globally consistent data set. Satellite remote sensing of NO$_2$ has advanced dramatically over the past 2 decades, with finer spatial resolution. Furthermore, NO$_2$ retrieval algorithms have matured considerably and now offer high consistency between different algorithms. Satellite remote sensing is emerging as a powerful new information source to connect population exposure to air pollution. Here, we assess population exposure to NO$_2$ air pollution from the globally consistent data set derived from satellite observations.

Diverse urban characteristics, such as infrastructure, energy consumption, employment, and innovation, are related to population size. Urban air pollution produced as a result of resource consumption (e.g., fuel combustion) may follow a scaling relationship with population, as do many diverse urban properties. This study takes advantage of the satellite NO$_2$ observations that offer a global data set of consistent quality for quantitative investigation of the relationship between urban pollution and population. We further assess the relationship using additional independent information contained in bottom-up NO$_2$ emission inventories.

2. METHODS

2.1. Satellite Observations. The Ozone Monitoring Instrument (OMI) offers early afternoon (local time of 1300–1430) NO$_2$ column abundance at spatial resolution of up to 13 × 24 km$^2$ at nadir with daily global coverage. We use the OMI standard tropospheric NO$_2$ column data for 2005 (standard product version 2.1, collection 3) available from the NASA GES DISC (http://disc.sci.gsfc.nasa.gov/Aura/dataholdings/OMI/omnno2_v003.shtml). Tropospheric NO$_2$ columns are derived with a three-step approach: (1) retrieval of NO$_2$ abundance along the average viewing path (slant column) with a differential optical absorption spectroscopy (DOAS) algorithm in the 405–465 nm wavelength range, (2) separation of stratospheric and tropospheric NO$_2$ components, and (3) computation of an air mass factor by integrating the NO$_2$ relative vertical distribution (shape factors) weighted by altitude and cloud-dependent scattering weight factors to convert the slant columns into NO$_2$ vertical columns. Individual clear-sky (cloud radiance fraction < 0.5) observations were allocated by area weights into 0.25° × 0.25° grids. The estimated errors in the tropospheric NO$_2$ columns under clear-sky conditions and typical urban concentrations (1 × 10$^{15}$ molecules cm$^{-2}$) are ∼30%.[25] Pixels at swath edges with ground pixel size of >20 × 63 km were excluded to reduce spatial smearing of the measured tropospheric NO$_2$.

2.2. GEOS-Chem Model. We use the GEOS-Chem three-dimensional model of tropospheric chemistry, version 8-03-01 (www.geos-chem.org), to simulate the relationship between OMI retrievals of the tropospheric NO$_2$ columns and ground-level concentrations. We employ GEOS-Chem nested simulations at 5° × 6.67° over North America (10° N–70° N, 40° W–140° W), Europe (30° N–70° N, 30° W–50° E), and east/southeast Asia (11° N–55° N, 70° E–150° E) and a global simulation at 2.0° × 2.5° elsewhere. Boundary conditions of the nested region are provided by the global simulation at 2.0° × 2.5°. The GEOS-Chem simulation is driven by assimilated meteorological data available from the Goddard Earth Observing System (GEOS-5) at the NASA Global Modeling and Assimilation Office. The model includes a detailed simulation of tropospheric ozone–NO$_x$–hydrocarbon chemistry as well as aerosols and their precursors.[26,30]

The global anthropogenic emissions in this GEOS-Chem simulation are from EDGAR 3.2FT2000 at 1° × 1° resolution for 2000, which are scaled to 2005 following the study by van Donkelaar et al.[32] The global inventory is overwritten by regional inventories: The U.S. EPA National Emissions Inventory (NEI) for 2005 over the United States, the CAC inventory (http://www.ec.gc.ca/inrp-npji) for 2005 over Canada, the BRAVO inventory for 1999 over Mexico, the EMEP inventory for 2005 over Europe, and the inventory from Zhang et al.[34] for 2006 over east Asia. NO$_x$ emissions from soils, lightning, biomass burning, and aircraft are as described in study by Lamsal et al.[35,36] Anthropogenic emissions represent >75% of total NO$_x$ emissions for North America, Europe, and east Asia.[33]

The GEOS-Chem simulation of NO$_2$ has been evaluated extensively with in situ and satellite observations and generally agrees to within 30% of measured NO$_2$.[37–40] We conduct a simulation for the year 2005 and sample the model output between 13:00 and 15:00 local time for analysis of the OMI data.

2.3. Estimation of Ground-Level NO$_2$ from OMI. We estimate ground-level NO$_2$ concentrations from OMI to examine the relationship of NO$_2$ with population. We follow the approach by Lamsal et al.[15] that combines a simulated local NO$_2$ vertical profile with satellite observations of the tropospheric NO$_2$ column but with an improved representation of the spatial variation of NO$_2$ concentrations in the boundary layer. We use the GEOS-Chem NO$_2$ vertical profile coincident with the OMI observations.

The ground-level NO$_2$ mixing ratio $S$ is estimated from OMI tropospheric NO$_2$ column $\Omega$ following the study by Lamsal et al.[35]

$$S = \nu + (\nu + 1) \frac{\Omega_F^G}{\Omega_B^G} \frac{S_G}{\Omega_G}$$

Here, the subscript “G” represents GEOS-Chem. The symbol $\nu$ is the ratio of the local OMI NO$_2$ column $\Omega$ to mean OMI NO$_2$ column over a GEOS-Chem grid $\Omega$. The spatial variation of boundary layer NO$_2$ columns $\Omega^B$ is calculated from $\nu$ assuming negligible horizontal variation in free-tropospheric NO$_2$ columns $\Omega^F$ because of the longer NO$_2$ lifetime in the free troposphere. The calculated ground-level NO$_2$ represents the mixing ratio at the lowest vertical layer (~100 m) of the model. Results from eq 1 differ from the earlier approach by Lamsal et al.[15,35] by up to 10% because of the explicit dependence of the ratio of the free tropospheric to boundary layer concentrations.

NO$_2$ concentrations derived from previous retrievals of OMI NO$_2$ (version 1.0) exhibited significant daily ($\rho = 0.3–0.8$; mean $r = 0.53$) and seasonal–spatial ($\rho = 0.73$) correlations with in situ surface measurements at 307 sites over North America after correction for artifacts in the surface measurements.[15] We find that both the daily ($\rho = 0.3–0.96$; mean $r = 0.69$) and seasonal–spatial ($\rho = 0.78$) correlations increase for surface concentrations derived from the improved OMI NO$_2$ product (version 2.1) used here.

2.4. Population Data. Population densities at a resolution of 0.25° × 0.25° for 2005 were obtained from the Center for International Earth Science Information Network (CIESIN), Columbia University.[41] Coordinates of each city were used to
identify a 0.25° × 0.25° grid for calculation of population density and NO$_2$ concentration. The center of population of the city was identified by comparing the population density of the selected grid to that of the eight surrounding grid boxes. The population of the urban area was calculated from population density and the area of the nine grid boxes, with the grid of highest population density designated as the urban center. This approach provides an urban domain consisting of an urban core and surrounding areas from where its population likely commutes but disregards the political or geographic boundaries.

We selected 239 U.S., 757 European, 244 Chinese, and 265 Indian cities with population greater than 50,000. The selection excludes urban domains that contain large power plants [identified as CO$_2$ annual emissions >18 Tg for the year 2007 using the data available from CARMA (www.carma.org)]. Because emission inventories are more accurate in more developed countries, this exclusion may be more accurate for the United States and Europe than for India and China. The population over the 0.75° × 0.75° wide urban domain ranges from 0.08 to 14.8 million for Europe and the United States, from 0.1 to 15.3 million for China, and from 0.5 to 23.5 million for India.

3. RESULTS AND DISCUSSION

Figure 1 shows the OMI-derived annual mean surface NO$_2$ concentrations in the afternoon (OMI-overpass time) for 2005 over regions of major anthropogenic sources: North America, Europe, China, and India. These regions contain two-thirds of total global anthropogenic NO$_x$ emissions. The annual mean NO$_2$ concentrations vary spatially by more than 2 orders of magnitude with <0.1 ppbv in rural areas and >10 ppbv in urban areas. The early afternoon annual average surface NO$_2$ concentrations shown here are lower (by about a factor of 2) than either nighttime or wintertime values. The spatial variation in NO$_2$ reflects the spatial distribution of combustion sources, such as traffic. Numerous individual cities can be clearly identified in mean NO$_2$ concentrations. Contours of population density overlaid onto surface NO$_2$ concentrations in Figure 1 demonstrate that most large-scale NO$_2$ enhancements are over regions of high population density.

Urban NO$_2$ levels for the selected urban domains exhibit considerable regional differences with lowest concentrations of 0.2–1.2 ppbv in Indian cities and highest concentrations of 0.3–8.0 ppbv in Chinese cities. Concentrations for Indian cities reflect low NO$_x$ emissions because of low per capita fuel consumption rates. Annual mean NO$_2$ mixing ratios vary from 0.2 to 6.9 ppbv for the U.S. and European cities, with an overall mean of 1.2 ppbv.

Figure 2 shows the log–log relationship between NO$_2$ mixing ratios and the total population of urban areas for the four regions, after excluding cities with large power plants. The approximate linear relationship for each region is notable, suggesting that the dependence of urban NO$_2$ pollution upon
population follows a power law scaling with population, as found for many other urban indicators.21

\[ Y = CP^\beta \]  

(2)

Here, \( Y \) represents the average NO\(_2\) mixing ratio for an urban area with population \( P \). The exponent, \( \beta \), contains information on the relationship between the ambient NO\(_2\) concentration and population in urban areas. The exponents for the four regions are equal to the slopes of the linear least-squares lines shown in Figure 2. The intercept of each linear fit in Figure 2 is equal to \( \ln C \) for the region, where \( C \) is the average NO\(_2\) mixing ratio for an urban area with a population of 1 million.

The insets of Figure 2 contain correlation coefficients and the values from the relationships between NO\(_2\) and population for the four selected regions. NO\(_2\) mixing ratios are significantly correlated (\( r = 0.59\)–0.71) with urban populations in each of the four regions. The \( \beta \) values are in the range of 0.36–0.66, with an overall mean of 0.48. A value of \( \beta < 1 \) indicates decreasing per capita NO\(_2\) concentration contribution with an increasing population size. China stands out with a larger \( \beta \) value; one reason may be larger disparities in per capita NO\(_2\) emissions across urban areas of increasing population in China compared to the United States and Europe,44 but other factors may contribute as well. The lower \( \beta \) value for India could reflect a larger decrease in per capita NO\(_2\) emissions with urban size compared to the other three regions. The observed scatter about the linear relationships in Figure 2 is attributed to differences in population density, industrial activities, urban contiguity, meteorology, and inconsistencies in NO\(_2\) retrievals over different urban areas; these same factors may also contribute to the differences in the relationship between the four areas. We find that \( \beta \) is insensitive to either latitude or season, as inferred by repeating the regression for selected portions of the data.

We also examined the relationship between NO\(_2\) and population for the 84 U.S. cities from Figure 2 that offer in situ NO\(_2\) measurements. The analysis was restricted to fewer cities because of the sparse in situ NO\(_2\) monitoring network that is intended primarily for regulatory surveillance.19 The relationship with in situ measurements exhibited a weaker correlation (\( r = 0.52 \)) and lower slope (\( \beta = 0.22 \)) than OMI-derived surface NO\(_2\) concentrations (\( r = 0.66 \) and \( \beta = 0.41 \)) for those cities. The lower correlation and slope may arise from (a) strong spatial gradient in NO\(_2\) concentrations, (b) preferential placement of monitors in polluted locations, and (c) interferences in in situ NO\(_2\) measurements.15,45–49

The relationship in eq 2 allows for estimation of the average NO\(_2\) mixing ratio for an urban area with a specific population. For example, Table 2 presents the average afternoon NO\(_2\) mixing ratio for an urban area with 1 million inhabitants, which is given directly by the \( y \) intercept in Figure 2. The NO\(_2\) mixing ratio for 1 million inhabitants is a minimum at 0.23 ppbv for India and a maximum at 1.33 ppbv for Europe. The spatial heterogeneity in emission patterns, local meteorology, and topography lead to substantial intraurban variation in NO\(_2\)2,19,50,51 Repeating the regression by season reveals a seasonal variation in the intercept with larger values in winter than summer that reflects a longer NO\(_2\) lifetime in winter. These average mixing ratios over roughly 600 km\(^2\) from the satellite are lower than NO\(_2\) conventional point measurements at ground sampling sites, which tend to be located near emission sources to address regulatory objectives and which suffer from positive bias because of interference from other reactive oxidized nitrogen species.15,45–49 Area-average concentrations may better represent population exposure. These results imply a 6-fold continental-scale difference in outdoor ambient NO\(_2\) pollution concentrations in cities of a million inhabitants because of differences in per capita energy consumption, methods, and fuels used for energy generation, extent of emission controls, regional geography, and likely other factors. Relative rankings for other city population sizes depend upon both the intercept and \( \beta \), as given in eq 2.

We also examined the NO\(_2\)–population relationship using other parameters to quantify NO\(_2\) pollution: OMI tropospheric NO\(_2\) columns and NO\(_2\) emissions from inventories. Tropospheric NO\(_2\) columns are closely related to NO\(_2\) emissions.52 Results are summarized in Tables 1 and 2. Area average urban tropospheric NO\(_2\) columns and NO\(_2\) emissions exhibit similar correlation (\( r = 0.63\)–0.68) and \( \beta = (0.40–0.49) \) values with urban population. The tropospheric NO\(_2\) column and NO\(_2\) emission rate corresponding to 1 million inhabitants are minimum at 1.3 \( \times \) 10\(^{15}\) molecules cm\(^{-2}\) and 31.0 Gg of N year\(^{-1}\) for India and maximum at 3.2 \( \times \) 10\(^{15}\) molecules cm\(^{-2}\) and 64.5 Gg of N year\(^{-1}\) for the United States. Similar results for surface concentrations, columns, and emissions from inventories provide confidence in the relationships.

The regional differences found here reflect differences in per capita emissions as well as in other factors, including urban population density. The differences are generally consistent
with the degree of economic development in the regions, but there is one troubling inconsistency. In Table 2, the quantities derived from the satellite data (NO$_2$ surface concentrations and NO$_X$ column amounts) are larger by a factor of 2–3 for the average Chinese city compared to the average Indian city, while the emissions derived from the emission inventory are nearly identical. This inconsistency may reflect inaccuracies in the emission inventory and should be investigated further.

For an urban area, the total population integrated exposure to an ambient air pollutant can be estimated from the appropriate scaling relationship. Because $\beta$ is greater than 0, eq 2 indicates that the ambient concentrations of NO$_2$ integrated over the entire urban population increase with population. This dependence together with a dose/response relationship could allow for an estimation of the integrated health effects in an urban population.

The NO$_2$ scaling laws investigated here have profound implications for air-quality management. For example, in a Chinese city of 10 million people, the average outdoor ambient NO$_2$ concentrations are $10^{0.66} = 4.6$ times higher than in an average city of 1 million. This greater concentration occurs even though cities with higher populations have higher energy efficiency and, therefore, lower per capita NO$_2$ emissions. For example, in China, the total NO$_2$ emissions from an urban area are a factor of $10^{0.66} = 4.3$ times lower from one larger average city of 10 million people compared to 10 smaller average cities with 1 million people each. The other regions that we examined exhibited smaller increases in NO$_2$ pollution with population, reflecting a combination of emission controls and per capita fuel use.

Additional work could improve the estimates available from the scaling law approach presented here. This development could include information on actual urban extent and contiguity and separation of cities by industrial development rate. Further improvements to the retrieval of tropospheric NO$_2$ and to the estimation of surface concentrations from satellite measurements could improve the quality of the data product. The estimation of surface concentrations from NO$_X$ columns may benefit from NO$_2$ simulations at higher spatial resolution. Increased spatial resolution from future satellite instruments from both low earth and geostationary orbits would better resolve urban gradients. Planned future work will include application of this approach to smaller spatial scales, for example, examining the scaling relationships for different provinces in China.

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**Notes**

The authors declare no competing financial interest.

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